

REPORT OF THE AUDITOR OF PUBLIC ACCOUNTS AUDIT EXAMINATION OF THE WASHINGTON COUNTY FISCAL COURT

Fiscal Year Ended June 30, 2001

EDWARD B. HATCHETT, JR. AUDITOR OF PUBLIC ACCOUNTS WWW.KYAUDITOR.NET

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EXECUTIVE SUMMARY

AUDIT EXAMINATION OF THE WASHINGTON COUNTY FISCAL COURT

Fiscal Year Ended June 30, 2001

The Auditor of Public Accounts has completed the Washington County Fiscal Court audit for fiscal year ended June 30, 2001. We have issued an unqualified opinion on the financial statements taken as a whole. Based on the audit work performed, the financial statements are presented fairly in all material respects.

Financial Condition:

Fund balances increased by \$379,122 from the prior fiscal year, resulting in a cash surplus of \$1,021,340 as of June 30, 2001. Revenues increased by \$525,570 from the prior year and disbursements increased by \$103,530.

Report Comment:

• The County Should Require Depository Institutions To Pledge Or Provide Sufficient Collateral To Protect Deposits

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EDWARD B. HATCHETT, JR. AUDITOR OF PUBLIC ACCOUNTS

To the People of Kentucky
Honorable Paul E. Patton, Governor
T. Kevin Flanery, Secretary
Finance and Administration Cabinet
Dana Mayton, Secretary, Revenue Cabinet
Honorable John A. Settles, Washington County Judge/Executive
Members of the Washington County Fiscal Court

Independent Auditor's Report

We have audited the accompanying statement of assets, liabilities, and fund balances arising from cash transactions of Washington County, Kentucky, as of June 30, 2001, and the related statement of cash receipts, cash disbursements, and changes in cash balances for the year then ended. These financial statements are the responsibility of the Washington County Fiscal Court. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, and the Audit Guide for Fiscal Court Audits issued by the Auditor of Public Accounts, Commonwealth of Kentucky. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As described in Note 1, Washington County, Kentucky, prepares its financial statements on a prescribed basis of accounting that demonstrates compliance with the modified cash basis and laws of Kentucky, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. The modified cash basis accounting system does not require an entity to maintain a general fixed asset group or a general long-term debt group of accounts.

In our opinion, the financial statements referred to above present fairly, in all material respects, the assets, liabilities, and fund balances arising primarily from cash transactions as of June 30, 2001 of Washington County, Kentucky, and the revenues received and expenditures paid for the year then ended, in conformity with the modified cash basis of accounting described above.

To the People of Kentucky
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T. Kevin Flanery, Secretary
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Dana Mayton, Secretary, Revenue Cabinet
Honorable John A. Settles, Washington County Judge/Executive
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In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated May 14, 2002 on our consideration of Washington County, Kentucky's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grants. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> and should be read in conjunction with this report in considering the results of our audit.

The accompanying financial information listed as supporting schedules in the table of contents is presented for purposes of additional analysis and is not a required part of the financial statements of Washington County, Kentucky. Such information has been subjected to the auditing procedures applied in the audit of the financial statements and, in our opinion, is fairly stated, in all material respects, in relation to the financial statements taken as a whole.

Based on the results of our audit, we present the accompanying comment and recommendation, included herein, which discusses the following area of noncompliance:

• The County Should Require Depository Institutions To Pledge Or Provide Sufficient Collateral To Protect Deposits

Respectfully submitted,

Edward B. Hatchett, Jr. Auditor of Public Accounts

Audit fieldwork completed - May 14, 2002

WASHINGTON COUNTY OFFICIALS

Fiscal Year Ended June 30, 2001

Fiscal Court Members:

John A. Settles County Judge/Executive

E. Greg Simms Magistrate
H. Simeon Cambron Magistrate
Hal B. Goode Magistrate
Ernest Reed Goff Magistrate
Billy Riney, Jr. Magistrate
Terry L. Tingle Magistrate

Other Elected Officials:

Hamilton B. Simms County Attorney

Steve Hardin Jailer

A. H. Robertson, Sr. County Clerk

George Graves Circuit Court Clerk

Thomas A. Bartley, Jr. Sheriff

Margaret A. Platt Property Valuation Administrator

Freddie Carey Coroner

Appointed Personnel:

Carla D. Hardin County Treasurer

George Ann Palmer Occupational Tax Collector

Sheila D. Smith Payroll Officer



STATEMENT OF ASSETS, LIABILITIES, AND FUND BALANCES ARISING FROM CASH TRANSACTIONS

WASHINGTON COUNTY STATEMENT OF ASSETS, LIABILITIES, AND FUND BALANCES ARISING FROM CASH TRANSACTIONS

June 30, 2001

|--|

General	Fund	Type
---------	------	------

General Fund:

Cash \$ 868,162

Road and Bridge Fund:

Cash 130,684

Jail Fund:

Cash 4,654

Local Government Economic Assistance Fund:

Cash 17,840

Payroll Revolving Account - Cash 14,722

Total Assets \$ 1,036,062

<u>Liabilities and Fund Balances</u>

Liabilities

General Fund Types

Payroll Revolving Account \$ 14,722

Fund Balances

Unreserved:

General Fund Type

General Fund	868,162
Road and Bridge Fund	130,684
Jail Fund	4,654
Local Government Economic Assistance Fund	17,840
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Total Liabilities and Fund Balances \$ 1,036,062



STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN CASH BALANCES

WASHINGTON COUNTY STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN CASH BALANCES

Fiscal Year Ended June 30, 2001

		Totals			R	load and		
	(M	emorandum		General		Bridge		
Cash Receipts		Only)		Fund		Fund	J	ail Fund
	ф	2.165.067	Ф	2 200 440	Φ	700.200	Ф	42.000
Schedule of Operating Revenue	\$	3,165,967	\$	2,309,448	\$	780,299	\$	42,880
Transfers In		172,165		506,000				172,165
Kentucky Advance Revenue Program		506,900		506,900				
Total Cash Receipts	\$	3,845,032	\$	2,816,348	\$	780,299	\$	215,045
<u>Cash Disbursements</u>								
Comparative Schedule of Final Budget								
and Budgeted Expenditures	\$	2,786,845	\$	1,731,808	\$	819,415	\$	211,077
Transfers Out		172,165		172,165				
Kentucky Advance Revenue Program								
Repaid		506,900		506,900				
Total Cash Disbursements	_\$_	3,465,910	\$	2,410,873	\$	819,415	\$	211,077
Excess (Deficiency) of Cash Receipts								
Over (Under) Cash Disbursements	\$	379,122	\$	405,475	\$	(39,116)	\$	3,968
Cash Balance - July 1, 2000		642,218		462,687	·	169,800		686
·								
Cash Balance - June 30, 2001	\$	1,021,340	\$	868,162	\$	130,684	\$	4,654

The accompanying notes are an integral part of the financial statements.

WASHINGTON COUNTY STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN CASH BALANCES Fiscal Year Ended June 30, 2001 (Continued)

	General nd Type
Gov Ec	Local vernment conomic sistance Fund
\$	33,340
\$	33,340
\$	24,545
\$	24,545
\$	8,795 9,045
\$	17,840

WASHINGTON COUNTY NOTES TO FINANCIAL STATEMENTS

June 30, 2001

Note 1. Summary of Significant Accounting Policies

A. Reporting Entity

The financial statements of Washington County include the funds, agencies, boards, and entities for which the fiscal court is financially accountable. Financial accountability, as defined by Section 2100 of the GASB Codification of Governmental Accounting and Financial Reporting Standards, as amended by GASB 14, was determined on the basis of the government's ability to significantly influence operations, select the governing authority, participate in fiscal management and the scope of public service. Based upon the application of the criteria stated in GASB 14, there are no component units which merit consideration as part of the reporting entity.

Additional - Washington County Constitutional Elected Officials

- Circuit Court Clerk
- County Attorney
- County Clerk
- County Sheriff
- Property Valuation Administrator

The Kentucky constitution provides for election of the above officials from the geographic area constituting Washington County. Pursuant to state statute, these officials perform various services for the Commonwealth of Kentucky, its judicial courts, the fiscal court, various cities and special districts within the county, and the board of education. In exercising these responsibilities, however, they are required to comply with state laws. Audits of their financial statements are issued separately and individually and can be obtained from their respective administrative offices.

B. Fund Accounting

Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities. The government uses funds to report on its financial position and the results of its operations. A fund is a separate accounting entity with a self-balancing set of accounts. Washington County Fiscal Court's Fund Types, a definition of each, and county funds included within each fund type are listed below.

1) General Fund Type

General Fund Type accounts for all financial resources except those required to be accounted for in another fund type. The Washington County General Fund Type includes the following county funds: General Fund, Road and Bridge Fund, Jail Fund, and Local Government Economic Assistance Fund.

WASHINGTON COUNTY NOTES TO FINANCIAL STATEMENTS June 30, 2001 (Continued)

Note 1. Summary of Significant Accounting Policies (Continued)

C. Basis of Accounting

For all fund types, the county utilizes a modified cash basis of accounting, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. Under this basis of accounting, assets, liabilities, and related revenues and expenditures are recorded when they result from cash transactions, with a few exceptions. This modified cash basis recognizes revenues when received, except for the recording of long-term receivables and deferred revenue. Expenditures are recognized when paid, except for the recording of long-term obligations and amounts to be provided in future years.

D. Legal Compliance - Budget

The Washington County budget is adopted on a cash basis of accounting and according to the laws of Kentucky as required by the State Local Finance Officer. The County Judge/Executive is required to submit estimated receipts and proposed expenditures to the fiscal court by May 1 of each year. The budget is prepared by fund, function, and activity and is required to be adopted by the fiscal court by July 1.

The fiscal court may change the original budget by transferring appropriations at the activity level; however, the fiscal court may not increase the total budget without approval by the State Local Finance Officer. Expenditures may not exceed budgeted appropriations at the activity level.

Bond indentures and other relevant contractual provisions require specific payments to and from these funds annually and transfers are budgeted in the General Fund Type to comply with these requirements. The Department for Local Government does not require these funds to be budgeted.

E. Cash and Investments

Cash includes amounts in bank accounts, and investments are stated at cost. Investments may include certificates of deposit on the financial statements; however, for the purpose of disclosing credit risk (Note 3), investments exclude certificates of deposit.

KRS 66.480 authorizes the county to invest in the following, including but not limited to, obligations of the United States and of its agencies and instrumentalities, obligations and contracts for future delivery or purchase of obligations backed by the full faith and credit of the United States, obligations of any corporation of the United States government, bonds or certificates of indebtedness of this state, and certificates of deposit issued by or other interest-bearing accounts of any bank or savings and loan institution which are insured by the Federal Deposit Insurance Corporation (FDIC) or which are collateralized, to the extent uninsured, by any obligation permitted by KRS 41.240(4).

WASHINGTON COUNTY NOTES TO FINANCIAL STATEMENTS June 30, 2001 (Continued)

Note 1. Summary of Significant Accounting Policies (Continued)

F. Related Organizations

A related organization is an entity for which a primary government is not financially accountable. It does not impose will or have a financial benefit or burden relationship, even if the primary government appoints a voting majority of the related organization's governing board. Based on these criteria, the Library is considered a related organization of Washington County Fiscal Court.

Note 2. Employee Retirement System

The county has elected to participate in the County Employees Retirement System (CERS), pursuant to KRS 78.530 administered by the Board of Trustees of the Kentucky Retirement Systems. This is a multiple-employer public retirement system which covers all eligible full-time employees. Benefit contributions and provisions are established by statute. Nonhazardous covered employees are required to contribute 5 percent of their salary to the plan. The county's contribution rate for nonhazardous employees was 7.17 percent. Hazardous covered employees are required to contribute 7 percent of their salary to the plan. The county's contribution rate for hazardous employees was 16.78 percent.

Benefits fully vest on reaching five years of service for nonhazardous employees. Aspects of benefits for nonhazardous employees include retirement after 27 years of service or age 65. Aspects of benefits for hazardous employees include retirement after 20 years of service or age 55.

Historical trend information showing the CERS' progress in accumulating sufficient assets to pay benefits when due is present in the Kentucky Retirement Systems' annual financial report.

Note 3. Deposits

The county maintained deposits of public funds with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC). According to KRS 66.480(1)(d) and KRS 41.240(4), the depository institution should pledge or provide sufficient collateral which, together with FDIC insurance, equals or exceeds the amount of public funds on deposit at all times. In order to be valid against the FDIC in the event of failure or insolvency of the depository institution, this pledge or provision of collateral should be evidenced by an agreement between the county and the depository institution, signed by both parties, that is (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution. The county entered into a written agreement with the depository institution and met requirements (a), (b), and (c) stated above. However, as of June 30, 2001, the collateral and FDIC insurance together did not equal or exceed the amount on deposit, leaving \$77,082 of public funds uninsured and unsecured.

WASHINGTON COUNTY NOTES TO FINANCIAL STATEMENTS June 30, 2001 (Continued)

Note 3. Deposits (Continued)

The county's deposits are categorized below to give an indication of the level of risk assumed by the county as of June 30, 2001.

	Bar	nk Balance
Insured or collateralized with securities held by the county's agent in the county's name	\$	944,258
Uncollateralized and uninsured		77,082
Total	\$	1,021,340

Note 4. Lease-Purchase Agreements

The county has entered into the following lease-purchase agreements:

Description	Purchase Date	Maturity Date	Interest Rate	 Amount
Willisburg Fire Truck	8/25/1995	10/1/2005	4.00%	\$ 20,212
Mackville Fire Truck	5/20/1998	5/20/2008	6.24%	\$ 73,500
Rescue Vehicle	2/10/1999	1/20/2007	4.13%	\$ 26,000
Ambulance	12/13/2000	12/20/2002	4.53%	\$ 45,498



COMPARATIVE SCHEDULE OF BUDGETED TO ACTUAL OPERATING REVENUE

WASHINGTON COUNTY COMPARATIVE SCHEDULE OF BUDGETED TO ACTUAL OPERATING REVENUE

Fiscal Year Ended June 30, 2001

Budgeted Funds	(Budgeted Operating Revenue		Actual Operating Revenue		Over (Under) Budget
Dudgeted Lunds		ice venue		ice venue		Duaget
General Fund Type						
General Fund	\$	2,175,247	\$	2,309,448	\$	134,201
Road and Bridge Fund		777,536		780,299		2,763
Jail Fund		36,857		42,880		6,023
Local Government Economic Assistance Fund		27,467		33,340		5,873
Jimtown Redevelopment Project		1,000,000				(1,000,000)
Totals	\$	4,017,107	\$	3,165,967	\$	(851,140)
Totals	φ	4,017,107	<u>Ф</u>	3,103,907	Φ	(631,140)
Reconciliation						
Total Budgeted Operating Revenue Above					\$	4,017,107
Add: Budgeted Prior Year Surplus						642,219
Total Operating Budget Per Comparative Schedule					4	4 570 22 5
Of Final Budget and Budgeted Expenditures					\$	4,659,326



SCHEDULE OF OPERATING REVENUE

$\begin{array}{c} WASHINGTON \ COUNTY \\ \underline{SCHEDULE} \ OF \ OPERATING \ REVENUE \end{array}$

Fiscal Year Ended June 30, 2001

	General	
Revenue Categories	<u></u>	Fund Type
Taxes	\$	1,327,237
Excess Fees		6,777
Licenses and Permits		13,576
Intergovernmental Revenues		1,327,705
Charges for Services		268,971
Miscellaneous Revenues		187,017
Interest Earned		34,684
Total Operating Revenue	\$	3,165,967



COMPARATIVE SCHEDULE OF FINAL BUDGET AND BUDGETED EXPENDITURES

WASHINGTON COUNTY COMPARATIVE SCHEDULE OF FINAL BUDGET AND BUDGETED EXPENDITURES

Fiscal Year Ended June 30, 2001

	GENERAL FUND TYPE					
Expenditure Categories		Final Budget		Budgeted spenditures		Under (Over) Budget
General Government	\$	607,082	\$	517,890	\$	89,192
Protection to Persons and Property		1,113,058		900,213		212,845
General Health and Sanitation		115,478		104,245		11,233
Social Services		1,015,900		5,951		1,009,949
Recreation and Culture		408,451		134,020		274,431
Transportation Facilities and Services		6,120		4,012		2,108
Roads		780,172		727,101		53,071
Bus Services		26,271		26,271		15 5 40
Debt Service		50,945		35,397		15,548
Capital Projects Administration		111,009		35,994		75,015
Administration		424,840		295,751		129,089
Total Operating Budget - All General Fund Types	\$	4,659,326	\$	2,786,845	\$	1,872,481
Other Financing Uses: Borrowed Money-						
Kentucky Advanced Revenue Program - Principal		506,900		506,900		
- 1 0 0 mm - 1 1 mm - 1 mm		200,200	-	200,200		
TOTAL BUDGET - ALL GENERAL FUND TYPES	\$	5,166,226	\$	3,293,745	\$	1,872,481



REPORT ON COMPLIANCE AND ON INTERNAL CONTROL OVER FINANCIAL REPORTING BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS



EDWARD B. HATCHETT, JR. AUDITOR OF PUBLIC ACCOUNTS

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Report On Compliance And On Internal Control
Over Financial Reporting Based On An Audit Of Financial
Statements Performed In Accordance With Government Auditing Standards

We have audited the financial statements of Washington County, Kentucky, as of and for the year ended June 30, 2001, and have issued our report thereon dated May 14, 2002. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in <u>Government Auditing Standards</u> issued by the Comptroller General of the United States.

Compliance

As part of obtaining reasonable assurance about whether Washington County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance that are required to be reported under <u>Government Auditing Standards</u> which are described in the accompanying comment and recommendation.

• The County Should Require Depository Institutions To Pledge Or Provide Sufficient Collateral To Protect Deposits

Internal Control Over Financial Reporting

In planning and performing our audit, we considered Washington County's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses.

Report On Compliance And On Internal Control Over Financial Reporting Based On An Audit Of Financial Statements Performed In Accordance With Government Auditing Standards (Continued)

Internal Control Over Financial Reporting (Continued)

A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses.

This report is intended solely for the information and use of management and is not intended to be, and should not be, used by anyone other than the specified party.

Respectfully submitted,

Edward B. Hatchett, Jr. Auditor of Public Accounts

Audit fieldwork completed - May 14, 2002

COMMENT AND RECOMMENDATION

WASHINGTON COUNTY COMMENT AND RECOMMENDATION

Fiscal Year Ended June 30, 2001

NONCOMPLIANCES

The County Should Require Depository Institutions To Pledge Or Provide Sufficient Collateral To Protect Deposits

On June 30, 2001, \$77,082 of the county's deposits of public funds in depository institutions was uninsured and unsecured. According to KRS 66.480(1)(d) and KRS 41.240(4), the depository institution should pledge or provide sufficient collateral which, together with Federal Deposit Insurance Corporation insurance, equals or exceeds the amount of public funds on deposit at all times. We recommend that the county require the depository institution to pledge or provide collateral in an amount sufficient to secure deposits of public funds at all times.

County Judge/Executive John A. Settles' Response:

Management agrees with recommendation.



CERTIFICATION OF COMPLIANCE -LOCAL GOVERNMENT ECONOMIC ASSISTANCE AND DEVELOPMENT PROGRAMS

WASHINGTON COUNTY FISCAL COURT

Fiscal Year Ended June 30, 2001

CERTIFICATION OF COMPLIANCE

LOCAL GOVERNMENT ECONOMIC ASSISTANCE PROGRAM

WASHINGTON COUNTY FISCAL COURT

Fiscal Year Ended June 30, 2001

The Washington County Fiscal Court hereby certifies that assistance received from the Local Government Economic Assistance Program was expended for the purpose intended as dictated by the applicable Kentucky Revised Statutes.

John A. Settles
County Judge/Executive

Carla B. Hardin **County Treasurer**